

Message Text

PAGE 01 NATO 06620 01 OF 02 272228Z

67

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-05 L-02 ACDA-05

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S E C R E T SECTION 1 OF 2 USNATO 6620

E.O. 11652: GDS

TAGS: MPOL, NATO, TU

SUBJECT: DRC MULTILATERAL REVIEW-TURKEY

REF: A. USNATO AIRGRAM A-198 (NOTAL)

B. USNATO 6402

C. STATE 257066

D. ANKARA9054

SUMMARY. ON NOVEMBER 26, DRC REVIEWED TURKEY'S 1975-1979
FORCE PLANS AS PRESENTED IN REPLY TO DPQ(74). DISCUSSION
FOCUSED ON KEY ROLE EXTERNAL AID PLAYS IN TURKEY'S FORCE
PLANS, AND ON UNCERTAIN STATUS OF CONTINUED AID. US REP
(CLINARD) AND TURKISH REP (TOPUR) WILL MEET WITH IS TO
REDRAFT SENTENCE IN PARA 16 OF DRAFT COUNTRY CHAPTER (REF A)
PERTAINING TO UNCERTY OF CONTINUED US MILITARY AID. UNDER
ANY OTHER BUSINESS, DRC DISCUSSED US REP'S SUGGESTION
SECRET

PAGE 02 NATO 06620 01 OF 02 272228Z

THAT ASYG HUMPHREYS BRIEF DPC PERMREPS AND, POSSIBLY, MIN-
ISTERS ON RESULTS OF MULTILATERAL REVIEWS OF FORCE PLANS.
DRC CONSENSUS WAS AGAINST SUCH A BRIEFING THIS YEAR SINCE
LATE DPQ REPLIES HAD SO DELAYED FORCE REVIEWS AND MINISTER-

IAL AGENDA IS SO TIGHT. HOWEVER, DRC AGREED ON NEED TO ENGAGE PERMREPS MORE FULLY IN FORCE PLANNING AND WILL TAKE UP MATTER AGAIN FOLLOWING DPC MINISTERIAL. END SUMMARY.

1. AFTER WELCOMING TURKISH TEAM, DRC CHAIRMAN (HUMPHREYS) SAID THAT DRAFT COUNTRY CHAPTER ON TURKEY'S 1975-1979 FORCE PLANS (REF A) CONTAINED A NUMBER OF GAPS AND REFLECTED A NUMBER OF UNCERTAINTIES. IS HAD OBTAINED SOME ANSWERS DURING DISCUSSIONS WITH TURKISH TEAM ON NOVEMBER 22, AND IT WAS QUOTE CLEAR THAT CONSIDERABLE AMOUNT OF REDRAFTING WAS REQUIRED. PRIOR TO EMBARKING ON A QUICK RUN-THROUGH OF SELECTED PARAGRAPHS OF THE DRAFT COUNTRY CHAPTER, HUMPHREYS MADE FOUR GENERAL REMARKS:

A. FOR MOST COUNTRIES, THE SPECTER OF INFLATION IS FACTOR LOOMING MOST HEAVILY OVER FORCE PLANS; FOR TURKEY MOST WORRYING FACTOR IS UNCERTAIN PICTURE CONCERNING EXTERNAL AID.

B. TURKEY WILL SPEND TWO-THIRDS OF ITS SPECIAL, NATIONALLY FUNDED TL 16 THOUSAND MILLION PROGRAM FOR EQUIPMENT PURCHASES (PARA 5, REF A) OUTSIDE TURKEY.

C. TURKEY DEPENDS SUBSTANTIALLY ON EXTERNAL REINFORCEMENTS, YET THERE WAS LITTLE PROGRESS TO REPORT ON RECEPTION ARRANGEMENTS FOR REINFORCING FORCES (PARA 9, REF A).

D. IN CASE OF TURKEY, AS WITH OTHER COUNTRIES, THERE HAS BEEN TENDENCY OVER LAST FEW YEARS TO CHANGE REPORTING OF UNITS FROM "ASSIGNED" TO "EARMARKED" STATUS. HUMPHREYS CONCLUDE OPENING REMARKS BY RETURNING TO SUBJECT OF EXTERNAL AID. HE POINTED OUT THAT FUTURE CAPABILITIES OF TURKISH FORCES DEPEND ON CONTINUATION OF EXTERNAL AID, AND, ADDITIONALLY, THAT UNCERTAINTY OF THIS CONTINUATION LEADS TO INEFFICIENCY IN FORCE PLANNING.

2. MC REP (CAPTAIN ENGELBERG) AND SHAPE REP (COLONEL TOOTEN) ECHOED CHAIRMAN'S CONCERN OVER UNCERTAIN STATUS OF EXTERNAL AID. MC REP ALSO VOICED CONCERN OVER LOW MANNING LEVELS IN TURKISH ARMY CATEGORY A UNITS AND STATUS OF ARMY AND AIR FORCE WAR RESERVE STOCKS (WRS). CHAIRMAN SAID IT WOULD SEEM MORE CORRECT TO RECATEGORIZE CERTAIN CATEGORY A UNITS TO
SECRET

PAGE 03 NATO 06620 01 OF 02 272228Z

LOWER READINESS STATUS, AND ASKED IF MILITARY AUTHORITIES HAD ANY COMMENTS ON THIS. NETTHER MC REP NOR SHAPE REP OFFERED COMMENTS.

3. TURKISH REP OFFERED VIEW THAT PARA 10 OF DRAFT COUNTRY CHAPTER SHOULD REFLECT ONLY CURRENT STATUS OF ASSIGNED/EARMARKED QUESTION AND NOT SPECULATION ON TURKISH INTENTIONS. CHAIRMAN AGREED TO CHANGE PARAGRAPH ACCORDINGLY.

4. TURKISH REP THEN ASKED FOR REMOVAL OF FOLLOWING SENTENCE FROM PARA 16: "HOWEVER ALL US AID WILL CEASE FROM 12TH DECEMBER 1974 UNLESS THE PRESIDENT IS ABLE TO CERTIFY THAT THERE HAS BEEN A SIGNIFICANT IMPROVEMENT IN THE CYPRUS SITUATION."

TURKISH REP CLAIMED STATEMENT WAS SPECULATIVE, CONTAINED IMPRECISE LANGUAGE, SUCH AS "SIGNIFICANT IMPROVEMENT IN THE CYPRUS SITUATION," AND WOULD GIVE MINISTERS WRONG IMPRESSION. CHAIRMAN SAID IS HAD TRIED TO EMPHASIZE IMPORTANCE OF EXTERNAL AID AND POSSIBILITY US MIGHT CUT AID OFF. HE FELT PARA 16 SHOULD CONTAIN SOME STATEMENT CONCERNING UNCERTAIN FUTURE OF EXTERNAL AID.

5. US REP WELCOMED TURKISH INTENTIONS TO IMPROVE MILITARY CAPABILITIES AND TURKISH EFFORTS TO FUND INCREASING NUMBER OF EQUIPMENT MODERNIZATION PROGRAMS NATIONALLY. HE SECONDED MILITARY AUTHORITIES' CONCERN OVER LOW MANNING LEVELS IN TURKISH ARMY UNITS AND OVER WRS LEVELS, PARTICULARLY ARMY STOCKS WHERE THERE WERE NO PLANS TO REACH 30 DAY LEVELS IN A NUMBER OF AMMUNITION ITEMS BY END OF PALNNGING PERIOD. AS REGARDS PARA 16 OF DRAFT COUNTRY CHAPTER, US REP SAID THAT WHILE PRESIDENT FORD'S POSITION WAS CLEAR, AND US ADMINISTRATION WOULD CONTINUE TO OPPOSE CONGRESSIONAL CUT-OFF OF US AID TO TURKEY, HE SUPPORTED CHAIRMAN'S VIEW THAT COUNTRY CHAPTER SHOULD INDICATE UNCERTAIN STATUS OF CONTINUED US AID. US REP SUGGESTED CHAIRMAN MIGHT WISH TO CONSIDER DISCUSSION AND REDRAFTING OUTSIDE COMMITTEE.

6. NETHERLANDS REP (CARSTEN), UK REP (MACDONALD), AND ITALIAN RE (MACCHIAVELLI) AGREED WITH CHAIRMAN AND US REP THAT COUNTRY CHAPTER SHOULD POINT OUT IMPLICATIONS OF US LEGISLATIVE ACTIONS. HOWEVER, ITALIAN REP STATED THAT IT SHOULD BE POSSIBLE TO CONSTRUCT A SENTENCE INDICATING CON-
SECRET

PAGE 04 NATO 06620 01 OF 02 272228Z

TINUATION OF US ADI IS UNCERTAIN, WITHOUT REFERENCE TO CYPRUS. TURKISH REP SUPPORTED ITALIAN REP'S SUGGESTION. HE COULD NOT AGREE TO INCLUDE ANY STATEMENT CONTAINING ONE COUNTRY'S LEGISLATIVE POSITION ON MATTER WITHOUT COUNTERPOSING TURKISH LEGISLATURE'S POSITION, AND ITALIAN REP'S SUGGESTION WOULD AVOID THIS CONTENTIOUS SITUATION.

SECRET

PAGE 01 NATO 06620 02 OF 02 272329Z

67
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-05 L-02 ACDA-05

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S E C R E T SECTION 2 OF 2 USNATO 6620

7. CHAIRMAN NOTED CONSENSUS FOR AMENDING OFFENDING SENTENCE IN PARA 16 AND STATED IS, TURKISH REP AND US REP WOULD UNDERTAKE TO REDRAFT IT OUTSIDE COMMITTEE. COMMENT: AS REDRAFTED LATER, SENTENCE WILL READ "HOWEVER, RECENT US LEGISLATION HAS CAST DOUBT ON THE CONTINUED AVAILABILITY OF AID FROM US SOURCES AFTER 1974." WE NOT THAT IS HAS TAKEN DATA CONCERNING LEVEL OF US AID SHOWN IN PARA 16 FROM PAGE 32 OF MEMORANDUM TO TURKEY'S DPQ(74) REPLY AND WILL ASSUME DATA ARE CORRECT UNLESS WASHINGTON INFORMS US OTHERWISE. END COMMENT.

8. FRG REP (CAPTAIN ARENDT) REMINDED THE COMMITTEE THAT" FOR LEGISLATIVE REASON" FRG AUTHORITIES HAD SUSPENDED MILITARY AID TO TURKEY. HOWEVER, HIS AUTHORITIES WERE NOW RECONSIDERING THAT DECISION AND HE HOPED FOR PROGRESS IN NEAR FUTURE. CHAIRMAN NOTED IMPORTANCE OF FRG MILITARY AID TO TURKISH NAVAL PROGRAMS AND SAID IS MAY WANT TO BRING
SECRET

PAGE 02 NATO 06620 02 OF 02 272329Z

OUT THIS ASPECT OF FRG AID IN REDRAFTING COUNTRY CHAPTER.

9. NETHERLANDS REP, REFERRING TO SPECIAL TL 16 THOUSAND MILLION PROGRAM, SAID PREVIOUS REPORTS HAD INDICATED THAT LAW AUTHORIZING PROGRAM ALSO GRANTS AUTHORITY TO INCREASE TOTAL AMOUNT BY 15 PERCENT IF CONDITIONS REQUIRE FURTHER SUPPLEMENTAL FUNDING. NETHERLANDS REP NOTED THAT PARA 6 OF CURRENT DRAFT COUNTRY CHAPTER CONTAINS NO REFERENCE TO 15 PERCENT SUPPLEMENT. TURKISH REP SAID AUTHORIZATION OF 15 PERCENT SUPPLEMENT WAS STILL PART OF LAW.

10. UK REP ASKED TURKISH TEAM WHY TURKEY DOES NOT ASSIGN OR EARMARK ANY NAVAL UNTIS TO NATO. TURKISH GENERAL STAFF REP REPLIED ONLY THAT TURKEY IS SURROUNDED BY WATER ON THREE SIDES AND KEEPS NAVAL FORCES UNDER NATIONAL COMMAND SO AS TO KEEP THEM UNDER CLOSE CONTROL.

11. TURKISH AIR FORCE REP PROVIDED ADDITIONAL INFORMATION ON STATE OF REINFORCEMENT RECEPTION PLANNING. HE SAID THERE ARE PLANS FOR DEPLOYMENT, BUT NO PLANS FOR EMPLOYMENT DUE

TO INABILITY TO SUPPORT FORCES LOGISTICALLY. HERE, PROBLEM IS MONEY. WHEN PROBLEM OF LOGISTIC SUPPORT FOR REINFORCING AIR FORCES IS SOLVED, PROBLEM FOR LAND FORCES WILL BE 80 PERCENT SOLVED BECAUSE PLANS CAN CALL FOR AIR FORCES TO BRING IN SUPPLIES FOR LAND FORCES. TAF REP ADDED THAT SO FAR TURKEY HAD RECEIVED NO US SUGGESTIONS CONCERNING COLLOCATED OPERATING BASES (COB).

12. CHAIRMAN CONCLUDED MULTILATERAL REVIEW BY PAYING TRIBUTE TO TURKEY'S DEFENSE EFFORTS; 4 PERCENT OF GNP DEVOTED TO DEFENSE IS CREDITABLE ACHIEVEMENT. HOWEVER, HE FELT IT NECESSARY TO DRAW ATTENTION TO ROLE OF EXTERNAL AID AND DANGEROUS IMPLICATIONS FOR NATO'S SOUTHEASTERN FLANK WITHOUT IT.

13. UNDER ANY OTHER BUSINESS, US REP FORMALLY RAISED ISSUE, WHICH HE HAD EARLIER DISCUSSED INFORMALLY WITH HUMPHREYS, OF BRIEFING FOR DPC PERMREPS ON RESULTS OF DRC MULTILATERAL REVIEW OF FORCE PLANS. A PRIMARY OBJECTIVE WOULD BE TO INVOLVE PERMREPS MORE DEEPLY IN FORCE PLANNING. PERMREPS COULD THEN CONSIDER DESIRABILITY OF SIMILAR BRIEFING FOR
SECRET

PAGE 03 NATO 06620 02 OF 02 272329Z

MINISTERS.

14. CHAIRMAN REPLIED THAT LATENESS OF RECEIPT OF DPQ REPLIES HAD DELAYED FORCE REVIEW TO POINT WHERE PREPARATION OF HIGH QUALITY BRIEFING WOULD BE DIFFICULT INDEED. DRC WOULD NOT FINALIZE GENERAL REPORT UNTIL FRIDAY, NOVEMBER 29. ONLY POSSIBLE DATE FOR BRIEFING FOR DPC WAS TUESDAY, DECEMBER 3 WHEN DPC PERMREPS WOULD MEET TO DISCUSS FORCE PLANS. COMMENTS: IN USNATO6556, MISSION REPORTED TENTATIVE DATE OF WEDNESDAY, DECEMBER 4 FOR DPC PERMREP REVIEW OF FORCE PLANS. END COMMENTS. CHAIRMAN ALSO POINTED OUT THAT MINISTERIAL AGENDA LEFT LITTLE TIME INTO WHICH TO SHOEHORN BRIEFING.

15. US REP ACKNOWLEDGED DIFFICULTIES, BUT SAID MAIN THRUST OF US REQUEST WAS TO INVOLVE PERMREPS IN FORCE PLANNING. IF PRESENTATION OF USUAL QUALITY WAS IMPOSSIBLE, ALTERNATIVES MIGHT BE POSSIBLE. CHAIRMAN COULD CONSIDER, FOR EXAMPLE, MAKING INTRODUCTORY REMARKS OF A SUMMARIZING NATURE.

16. NETHERLANDS REP STATED PERSONAL VIEW THAT WHILE THE HAGUE MIGHT WELCOME BRIEFING BY ASYG, HE WOULD NOT LIKE TO SUGGEST SUCH A BRIEFING THIS YEAR IN VIEW OF TIGHT SCHEDULE. UK REP ALSO FELT THERE WAS TOO LITTLE TIME FOR BRIEFING THIS YEAR, BUT, ADDITIONALLY, HE QUESTIONED WHETHER BENEFITS OF BRIEFING WERE COMMENSURATE WITH WORK THAT WENT INTO IT. FRG REP SAID HE TOO QUESTIONED WHETHER RESULTS ACHIEVED WOULD JUSTIFY EFFORT THIS YEAR. HOWEVER, HE SUPPORTED OBJECTIVE OF ENGAGING PERMREPS MORE FULLY IN FORCE PLANNING. CANADIAN REP (COLONEL SHEFFIELD) SAID THAT THIS YEAR'S MIN-

ISTERIAL GUIDANCE/KEY ELEMENTS EXERCISE WOULD GIVE IMPETUS
TO FORCE PLANNING PROCESS.

17. CHAIRMAN STATED HE STRONGLY AGREED THAT PERMREPS
SHOULD DELVE MORE DEEPLY INTO FORCE PLANNING. THIS WAS
SOMETHING DRC SHOULD GIVE THOUGHT TO, AND DRC COULD DISCUSS
MATTER INFORMALLY FOLLOWING DECEMBER MINISTERIAL.
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